# Trees!

# Crafting Decatur-Appropriate Regulations

Presented on: January 6th, 2013





## Background

#### 1989

City passes first Tree Preservation Ordinance

#### 1999

Ordinance amended

#### 2008

Draft of new tree ordinance developed

#### 2013

Ordinance amended



#### Tree Conservation Activities

- Community Forest Management Plan
- A completed a tree canopy cover analysis (2010) and a street tree inventory (2013).
- Since 2004 Tree Bank has been used to plant approximately 380 trees, and support restoration projects in the Woodlands Garden and Decatur Cemetery.
- Plantings, maintenance, and invasive species removal throughout the City over the last 10 years.



## Background



#### Unified Development Ordinance

- 12-month process to update land development regulations started in October 2013
- Due to resident concerns, the following actions were taken by the City Commission;
  - 90 day moratorium on tree removal (Ends Jan 24)
  - 2. Review of Tree Ordinance was expedited



# Reasons for Updating the Tree Ordinance



- Aging tree population
- Urban/human impacts to soil and trees
- Development pressures
- Majority of tree canopy is on private property
- New best management practices for tree conservation



## Strategy

**Current Ordinance** 

2008 Draft Ordinance

Stakeholder Input

**Technical Expertise** 

Final Recommendation to City Commission:

Work Session: Jan 6

Consideration for Adoption: Jan 21



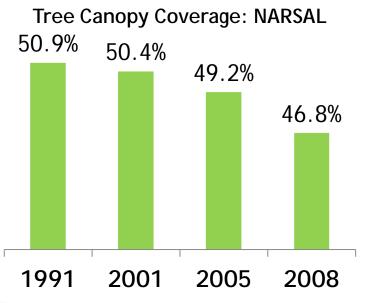
## Decatur's Trees by the Numbers

Current canopy cover = approx. 45%

Trend → declining canopy coverage

#### University of Georgia's Natural Resource Spatial Analysis Laboratory (NARSAL)

- Canopy decreased 4.1% in last27 years
- Trend = 1% canopy loss ever 6-7 years





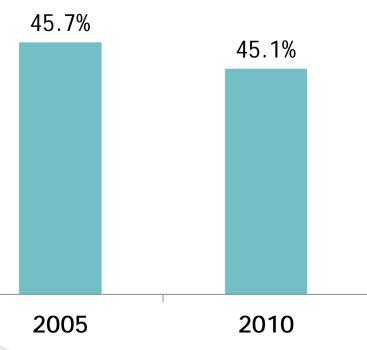
## Decatur's Trees by the Numbers



#### 2010 City of Decatur Study

- Analyzed tree canopy using aerial photographs.
- Provides more detail than NARSAL data.

# Tree Canopy Coverage: Aerial Photos





## Impact of Temporary Moratorium

- Created meaningful conversation with construction and professionals
- Provided opportunities to "test" certain elements that are proposed in ordinance
  - Created a single class of protected trees
  - Using certified arborists to prepare tree protection plans
- More focus on the impact of development on trees



## Stakeholder Input

December 11 <sup>th</sup> Input Sessions	Approx. Attendance
Construction and Design Professionals	30
Real Estate Professionals	10
General Public	40

 Comments have also been submitted through DecaturNEXT and direct email. (approx. 10)



#### Construction and Design Professionals

- Clearly outline the process and clarify what is required for small projects
- Streamline with permitting process
- Provide increased assess to the expertise of city arborist
- Ensure that triggers for the ordinance have a reasonable connection to tree health and conservation
- Allow use of the tree bank and property owners discretion
- Tree ordinance should not be punitive
- Provide incentives for exceeding canopy goal
- Maintaining 45% coverage is good initial goal.



#### **Real Estate Professionals**

- Concerns about the accuracy of data being presented
- Increasing regulation on construction activities alone will likely not achieve canopy goals because only a small percentage of property in the City is developed or redeveloped annually
- Requirements need to be applied to institutions and utility companies as well
- Flexibility should be added for special circumstances; age, income, etc.
- 45% current canopy coverage is good for an urban community



#### General Input Session- 30 comment cards

Do you think the community should do more to conserve existing trees?

Yes-27

No- 0

Should the city establish a citywide tree canopy goal?

Yes- 28 No-2 respondents answered 55% or higher

Should the city require a tree removal permit when a homeowner wants to remove a healthy tree 12 inches diameter or greater on their property?

Yes- 24

No-2 Undecided-4



#### General Input Session- 30 comment cards

Should the city define boundary trees in the ordinance and require that they are protected during site disturbance?

Yes-28

No- 0 Undecided-2

#### Other ideas/comments:

- Tree bank payments should be used on private and commercial property
- Most important issue is close vigilant management for residential renovation and development
- Align stormwater code and tree protection to retain trees that would soak up stormwater
- Provide assistance to residents as to where to plant trees, what maintenance is necessary, and what species to select



## **Proposed Tree Ordinance**



## Giving Trees What They Need

- Good quality growing site with plenty of space for growth, above and below ground
- Proper planting and 3 years of post-planting maintenance to establish
- Ongoing, routine maintenance
- Protection of roots, trunk, and crown from time of planting through removal throughout a tree's life
- Timely removal at end of useful service life



## **Key Concepts**

- 1. Set a city-wide canopy goal & share responsibility equally for implementation of that goal
- 2. Create a single class of protected trees
- 3. Clearly define boundary trees
- 4. Establish a threshold for when a tree is being "impacted"
- 5. No net loss policy for reaching canopy goals



## **Key Operational Issues**

- 1. Require input from a certified arborist in any situation when a tree is being impacted.
- 2. Require some level of protection for all trees impacted by project.
- 3. Establish clear and reasonable triggers depending on the circumstances of the project:
  - When is replanting required?
  - When does an entire site need to comply with tree canopy goal?



# What would it take to increase the canopy in 25 years?

Current cover = 45%

Increasing the canopy requires one-for-one replacement of all removed or fallen trees

50% Canopy

> 3,600 trees



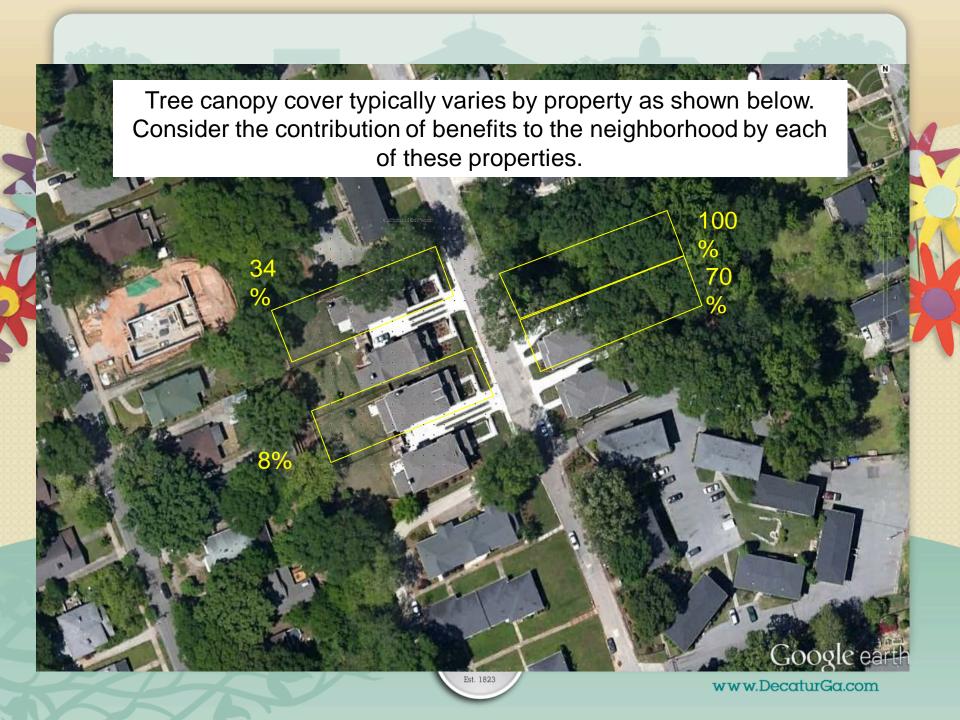
55% Canopy

7,320 trees

60% Canopy

> 10,980 trees





# Canopy goals in your backyard

	1/4 Acre Lot	1/3 Acre Lot
45% coverage	3 large	4 large
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55% coverage	4 large	5 large
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#### **Protected Trees**

- Any public tree, any tree of any size conserved or planted to meet tree ordinance requirements AND any tree 6 inches dbh or greater including boundary trees.
- Removal of a protected tree requires a Tree Removal Permit.
- If the lot does not meet the canopy coverage requirements, then replanting must occur according to a no net loss policy.

## **Boundary Trees**

- A tree growing on a property boundary line between two lots resulting in joint ownership by the adjacent property owners or a tree where at least 20% of the critical root zone extends onto an adjoining property.
- If the boundary tree is a protected tree, then it must be included in the Tree Conservation Plan.
- 3 year escrow established for impacted boundary trees for cost of removal, replacement and value.



## **Appeals**

Opportunity to Appeal Determination of the City Arborist

- Arborist City Manager ZBA
- Established Standards for Appeal



## **Application of Ordinance**

For all residential and commercial projects:

If the trees involved are not in protected class

+

Less than 20% of critical root zone is impacted

No requirements for protection or replanting



## Application of Ordinance- Commercial

Are either of the following increasing by more than 10%?

-Impervious surface of site-

-Floor area of existing structures-

No Yes

#### **CONSERVATION PLAN**

- Protection for all impacted trees
- Removal permit required with onsite replacement for no net loss
- Tree bank not offered as option

#### **CONSERVATION PLAN**

- Protection for all impacted trees
- Entire site must be brought into compliance with canopy goal
- Tree bank can be used for up to 75% of requirement



## Application of Ordinance-Residential

#### TREE REMOVAL PERMIT

Trees are being removed at the property owners request for purposes other than a project which requires a permit.

- Permit requires support narrative from a certified arborist.
- Narrative must detail the rationale for tree removal and provide an estimate of canopy cover on property after removal.
- If site's canopy coverage is below goal, replanting will be required.



## Application of Ordinance- Residential

#### TREE DISTURBANCE PERMIT

Trees are being impacted or removed as part of another project which requires a permit.

- Tree Conservation Plan prepared by a certified arborist.
- Assess the canopy and potential tree impact.
- If the site's canopy coverage is below the goal
  - <10% impervious surface increase = replanting required for no net loss
  - >10% impervious surface increase = entire site must be brought into compliance with goal



## Key Differences Proposed vs. Current

- City-wide canopy coverage goal set
- 1 class of protected trees
- Definition set for boundary trees
- Definition set for when a tree is being impacted
- Permit required for all protected tree removal
- Level of replanting determined by scope of work and existing canopy coverage
- Higher fee for using tree bank



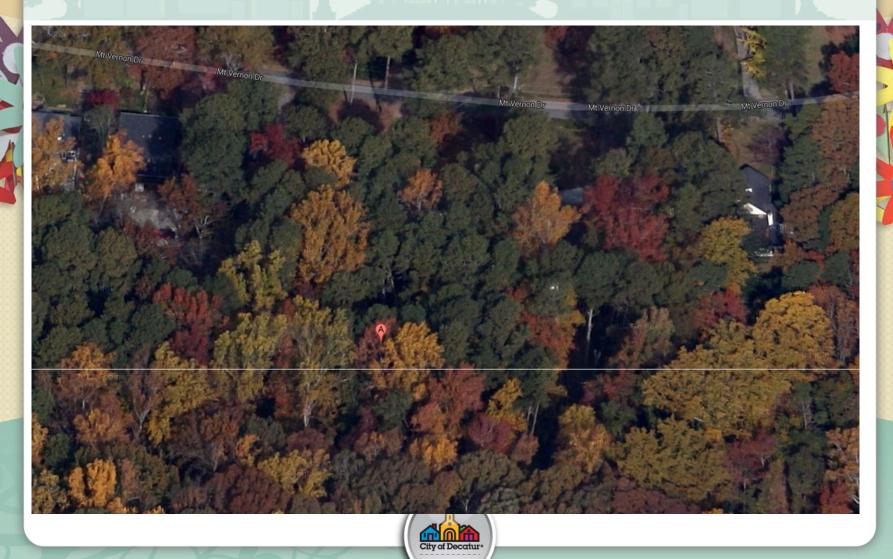
# Example- 126 New Street



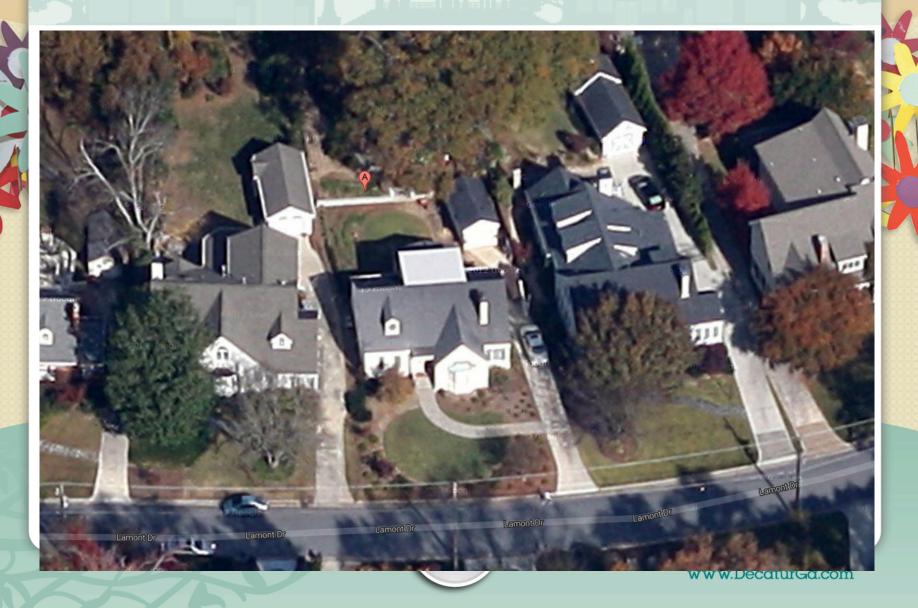
## Example- 726 East College



# Example- 131 Mt. Vernon



# Example-209 Lamont Drive



## Implementation Timeline

- Ordinance Adoption- January 21st
  - Pay class amendment for full-time Forest Manager position
- Prepare administrative forms, fees, and applications- February-April
- Proposed Effective Date- May 5<sup>th</sup>
- Adoption of Community Forest Management Plan- April, 2014

